

Asset Management Plan



2025

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| Related documents | Asset Management Policy | |
| | Asset Management Strategy | |
| | Asset Management Plans | |
| | Delivery Program and Operational Plan | |
| | Community Strategic Plan 2032 | |
| | Integrated Planning and Reporting requirements | |
| Responsible officer | Manager Strategic Assets | |
| Department/Section | Strategic Assets | |
| Category | Financial & Asset Management | |
| Community | Goal 2 Protected Environment | |
| Strategic Plan Priority | Goal 4 Quality Infrastructure | |
| | SO 2.1 Advocate for, facilitate and support programs that protect and sustain our diverse environment for future generations | |
| | SO 4.4 Upgrade and maintain the road network and bridges | |

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1 EXECUTIVE SUMMARY

1.1 The Purpose of the Plan

This Asset Management Plan (AM Plan) details information about infrastructure assets with actions required to provide an agreed level of service in the most cost-effective manner while outlining associated risks. The plan defines the services to be provided, how the services are provided and what funds are required over the 10 year planning period. The AM Plan will link to a Long-Term Financial Plan which typically considers a 10 year planning period.

1.2 Asset Description

This plan covers the bridge and major culvert infrastructure assets that are crucial part of the transportation network. The primary objective for managing bridge infrastructure is to facilitate the movement of vehicular and pedestrian traffic for the local community, businesses, industries, and visitors, both within the Council region and to neighbouring areas.

The Bridge network comprises:

- 65 Concrete Bridges
- 16 Timber Bridges
- 2 Steel Bridges
- 53 Major Culverts
- 9 Pedestrian Bridges

The above infrastructure assets have replacement value estimated at \$121,907,000.

1.3 Levels of Service

The allocation in the planned budget is insufficient to continue providing existing services at current levels for the planning period. When compared to depreciation, this plan will show a lower than 100% renewal ratio, which is a result of the conflict between asset management planning, and the prevailing accounting standards.

The main service consequences of the Planned Budget are:

- Reliance on grant funding to deliver new and upgraded bridge infrastructure
- Reliance on grant funding to deliver renewal and replacement of existing bridge infrastructure assets
- Reduction in serviceability such as restrictions to vehicle loads, widths and travel times.
- Increased maintenance costs due to unfunded preventative maintenance practices
- Shortened asset lives due to Climate Change impacts (refer to Section 5.5)

1.4 Future Demand

The factors influencing future demand and the impacts they have on service delivery are created by:

- Increase in community expectations
- Population growth or decline
- Changes in transportation route requirements
- Changes in Technology
- Climate Change

These demands will be managed using a combination of administration of the existing assets, upgrading existing assets and providing new assets to meet demand. Demand management practices may also include a combination of non-asset solutions:

- Insuring against risks and managing failures.
- Communication of services Council can sustainably deliver to community
- Implementation of changes to be assessed on merit and applied where a reduction in construction and maintenance costs, improved efficiency, quality and WH&S can be achieved
- Significant spending required to maintain access and condition (though generally funded)

1.5 Lifecycle Management Plan

1.5.1 What does it Cost?

The forecast lifecycle costs necessary to provide the services covered by this AM Plan includes operation, maintenance, renewal, acquisition, and disposal of assets. Although the AM Plan may be prepared for a range of time periods, it typically informs a Long-Term Financial Planning period of 10 years. Therefore, a summary output from the AM Plan is the forecast of 10 year total outlays, which for the bridges asset class is estimated as \$2,076,124 on average per year.

1.6 Financial Summary

1.6.1 What we will do

Estimated available funding for the 10 year period is \$1,141,052 on average per year as per the Long-Term Financial plan or Planned Budget. This is 54.96% of the cost to sustain the current level of service at the lowest lifecycle cost.

The infrastructure reality is that only what is funded in the long-term financial plan can be provided. The informed decision making depends on the AM Plan emphasising the consequences of Planned Budgets on the service levels provided and risks.



Forecast Lifecycle Costs and Planned Budgets

Figure Values are in current dollars.

We plan to provide bridge infrastructure services for the following:

• Operation, maintenance, renewal and acquisition of bridge infrastructure assets to meet service levels set by Upper Hunter Shire in annual budgets.

1.6.2 What we cannot do

We currently do **not** allocate enough budget to sustain these services at the proposed standard or to provide all new services being sought. Works and services that cannot be provided under present funding levels are:

- Assess and improve all bridge safety concerns
- Major upgrade works on the local and regional bridge network

1.6.3 Managing the Risks

Our present budget levels are sufficient to continue to manage risks in the medium term.

The main risk consequences are

- Deterioration of the bridge network due to heavier vehicles
- Increased traffic movements
- Warmer temperatures with reduced rainfall
- More frequent significant rain events
- Litigation from property damage
- Litigation from public injury/fatality

We will endeavour to manage these risks by:

- Prioritise works based on
 - o Traffic volumes
 - Heavy vehicle and school bus routes
- Continually seek external funding for further works
- Bridge Safety Audits

1.7 Asset Management Planning Practices

Key assumptions made in this AM Plan are:

- Council's current asset register is complete
- Current valuation data is accurate

Assets requiring renewal are identified from either the asset register or an alternative method.

- The timing of capital renewals based on the asset register is applied by adding the useful life to the year of acquisition or year of last renewal,
- Alternatively, an estimate of renewal lifecycle costs is projected from external condition modelling systems and may be supplemented with, or based on, expert knowledge.

The alternate method was used to forecast the renewal lifecycle costs for this AM Plan.

This AM Plan is based on a reliable level of confidence information.

1.8 Monitoring and Improvement Program

The next steps resulting from this AM Plan to improve asset management practices are:

- Complete the comprehensive condition survey of all bridge assets
- Implement adequate resourcing and capability for updating the bridge infrastructure asset inventory, collection of asset repair data, and updating asset condition assessment records Review the currently used asset useful lives prior to the next major asset revaluation
- Develop an Emergency Response Plan for the critical bridge assets
- Maintenance Service Agreement review current levels of service, covering maintenance activities and service

2 INTEGRATED PLANNING AND REPORTING FRAMEWORK

The Local Government Integrated Planning and Reporting (IP&R) Framework aims to ensure a more sustainable Local Government sector. The Local Government Act 1993 requires Council to work with the community to review the Community Strategic Plan and other documents within the Integrated Planning and Reporting Framework after the commencement of each four-year elected Council term.

Councils need to take a long term view and consider social, economic and environmental aspects and the needs of the current and future generations when making decisions. This underpins the Integrated, Planning and Reporting Framework. The importance of Civic Leadership and accountability and transparency in decision making should also underpin the Plan.

All NSW Councils are required to develop a Community Strategic Plan along with a Delivery Program (4 years) and Operational Plan (1 year). The CSP 2032 and its strategic objectives provide a foundation for our Delivery Program and Operational Plan. The Delivery Program and Operational Plan detail how each service addresses the CSP 2032 objectives, ongoing activities, priority projects and the strategies supporting this work.

These documents are informed by a Resourcing Strategy that is made up of a Long Term Financial Plan, Asset Management Strategy and Plans and Workforce Management Strategy. In order to achieve the integration envisaged by the IP&R Framework, there is an alignment between the CSP 2032, Delivery Program, Operational Plan and the other key documents. This is identified in the Upper Hunter Shire Integrated Planning and Reporting Framework.



The essential elements of the IP&R Framework are:

3 INTRODUCTION

3.1 Background

This AM Plan communicates the requirements for the sustainable delivery of services through management of assets, compliance with regulatory requirements, and required funding to provide the appropriate levels of service over the planning period.

The AM Plan is to be read with the Upper Hunter Shire Council planning documents. This should include the Asset Management Policy and Asset Management, along with the following key planning documents:

- Community Strategic Plan 2032
- Long Term Financial Plan 2020-2030
- Delivery Program 2022-2025 and Operational Plan 2023-2024
- Workforce Management Strategy 2022-2025

The infrastructure assets covered by this AM Plan include a bridge infrastructure network comprising of concrete and timber structures and culverts greater than 6m in length in the towns of Aberdeen, Merriwa, Murrurundi, Scone and the villages in the local government area as shown in Figure 1.

The infrastructure assets included in this plan have a total replacement value of \$121,907,000.



Figure 1: Map of Upper Hunter Shire Towns and Villages

Key stakeholders in the preparation and implementation of this AMP are shown in Table 3.1.

| Key Stakeholder | Role in Asset Management Plan | |
|--|--|--|
| Councillors | Represent needs of community/shareholders Endorsement of the asset management policy and plans Allocate financial resources to meet planning objectives in providing services while managing risks Ensure service is sustainable | |
| General Manager | Provide leadership and coordination for the implementation of asset management across the business units Raise awareness and provide education of asset management across Council | |
| Director Infrastructure Services | Allocate human resources to meet planning objectives in providing services while managing risks Ensure all staff are educated in asset management and that responsibilities are communicated to staff | |
| Manager Strategic Assets | Develop, review and oversee the Asset Management Policy and Asset Management Plans Implement the improvement activities identified within the plan Ensure that all asset data is kept up to date and inspections are undertaken in accordance with the agreed levels of service Develop 10 year Capital Works plans and budgeting | |
| Manager Works Delivery and Manager Water and Sewer | Operations and maintenance management to meet agreed service levels Liaison internally with Senior Management with regard to asset prioritisation and planning | |
| UHSC Staff | Verify the size, location and condition of assets Provide local knowledge detail on all infrastructure assets Capital Works, Operations and Maintenance management to meet agreed service levels Liaison with Managers with regard to asset condition, prioritisation and planning | |
| Community | Be aware of service levels and costs Participate in consultation processes Provide feedback on services End user of the assets | |

Table 3.1: Key Stakeholders in the AM Plan

3.2 Goals and Objectives of Asset Ownership

Our goal for managing infrastructure assets is to meet the defined level of service (as amended from time to time) in the most cost effective manner for present and future consumers. The key elements of infrastructure asset management are:

- Providing a defined level of service and monitoring performance,
- Managing the impact of growth through demand management and infrastructure investment,
- Taking a lifecycle approach to developing cost-effective management strategies for the long-term that meet the defined level of service,
- Identifying, assessing and appropriately controlling risks, and
- Linking to a Long-Term Financial Plan which identifies required, affordable forecast costs and how it will be allocated.

Key elements of the planning framework are:

- Levels of service specifies the services and levels of service to be provided,
- Risk Management
- Future demand how this will impact on future service delivery and how this is to be met,
- Lifecycle management how to manage its existing and future assets to provide defined levels of service.
- Financial summary what funds are required to provide the defined services,
- Asset management practices how we manage provision of the services,
- Monitoring how the plan will be monitored to ensure objectives are met,
- Asset management improvement plan how we increase asset management maturity.

Other references to the benefits, fundamentals principles and objectives of asset management are:

- International Infrastructure Management Manual 2015 ¹
- ISO 55000²

¹ Based on IPWEA 2015 IIMM, Sec 2.1.3, p 2| 13

² ISO 55000 Overview, principles and terminology

A road map for preparing an AM Plan is shown below.



4 LEVELS OF SERVICE

4.1 Customer Research and Expectations

This AM Plan is prepared to facilitate consultation prior to adoption of levels of service by the Council. Future revisions of the AM Plan will incorporate customer consultation on service levels and costs of providing the service. This will assist the Council and stakeholders in matching the level of service required, service risks and consequences with the customer's ability and willingness to pay for the service.

In a broader attempt to assess the priorities and service expectations of our wider community, across all areas of performance, Council has commissioned detailed surveys through the company Micromex Research Consultants.

This survey concentrated on establishing the community's assessment of the importance of, and their satisfaction with, a number of services (52 in total). A scale of 1 to 5 was used in all rating questions where 1 was the lowest importance or satisfaction, and 5 was the highest importance or satisfaction.

Respondents in the survey did not make any specific reference to bridge maintenance/construction matters and most road maintenance concerns appeared to be related to maintenance of unsealed roads.

4.2 Strategic and Corporate Goals

This AM Plan is prepared under the direction of the Upper Hunter Shire Council vision, mission, goals and objectives.

Our vision is:

"A quality rural lifestyle in a vibrant, caring and sustainable community" Our values are:

- Mutual respect for all people and cultures
- Ensure staff and community safety
- Efficient, effective and reliable service
- Honest, open and accountable
- Deliver on our commitments
- Improved Environmental Responsibility

Strategic goals have been set by the Upper Hunter Shire Council Community Strategic Plan 2032. The relevant goals and objectives and how these are addressed in this Asset Management Plan are summarised in Table 4.2.

| Goal | Strategic Objective | How Goal and objectives are addressed in the AM Plan |
|--|--|--|
| Protected Environment Ensuring the ongoing protection of our environment and natural resources | 2.1 Advocate for, facilitate and support programs that protect and sustain our diverse environment for future generations | By proactively surveying the asset condition of our bridge network we will understand and make long term plans for a sustainable infrastructure |
| Quality Infrastructure Maintaining and developing our infrastructure network to meet the ongoing needs of our population | 150.1 Upgrade and maintain the road network and bridges | By providing for the cost effective development, upgrade, renewal and maintenance of bridge infrastructure assets in the Shire. |

Table 4.2: Goals and how these are addressed in this Plan

4.3 Legislative Requirements

Council has to meet many legislative requirements including Australian and State legislation and State regulations as shown in Table 4.3.

| Table 4.3: Legislative | Requirements |
|------------------------|--------------|
|------------------------|--------------|

| Legislation | Requirement |
|---|---|
| Local Government Act 1993 and Local Government (General) Regulation 2021 | Sets out the role, purpose, responsibilities and powers of local governments including the preparation of a long-term financial plan supported by asset management plans. |
| Roads Act 1993 and Roads Regulation 2008 | Sets out the responsibilities and powers of Roads Authorities to undertake works on, and maintenance of, public roads. Council is a Roads Authority for all roads within the shire (excluding Crown Roads) |
| Civil Liability Act 2002 | To manage negligence, elements of a claim, duty of care, standard of care and causation and to address the requirements of sections 42 and 45. |
| National Asset Management Framework | Focuses on long-term financial sustainability and provides a mandate to have long-term strategy, financial statements and annual reporting mechanisms. AM plans are likely to be audited. |
| Integrated Planning and Reporting (IP&R) Framework | Key requirement is to integrate community plans with operational and delivery plans. |

| Protection of the Environment Operations (POEO) Act 1997 | Under the POEO Act, it is an offence for the operator of any facility to cause pollution, including odour. |
|---|---|
| Waste Avoidance and Resource Recovery (WARR) Act 2001 | Establishes the need to avoid/minimise waste, increase resource use efficiency/reduce natural resource consumption, and minimise environmental impact through ecologically sustainable development and sustainable waste management systems. |
| Environmental Offences and Penalties Act 1989 | Details Council's environmental responsibilities and the penalties to be applied if these are not met |
| Work Health & Safety Act 2011 | Council must ensure a safe workplace for all workers and other persons. |

4.4 Customer Values

Service levels are defined in three ways, customer values, customer levels of service and technical levels of service.

Customer Values indicate:

- what aspects of the service is important to the customer;
- whether they see value in what is currently provided; and
- the likely trend over time based on the current budget provision.

Table 4.4: Customer Values

| Service Objective: | | | | |
|--|---|---|---|--|
| Customer Values | Customer Satisfaction Measure | Current Feedback | Expected Trend Based on Planned Budget | |
| That roads and bridges are suitable for heavy vehicles | Number of roads/bridges load limited, number of roads available for higher productivity vehicles | Increasing higher productivity vehicles is desired across the shire | Improvement in number of roads available for higher productivity vehicles | |

4.5 Customer Levels of Service

The Customer Levels of Service are considered in terms of:

| Condition | How good is the service? What is the condition or quality of the service? |
|--------------|---|
| Function | Is it suitable for its intended purpose? Is it the right service? |
| Capacity/Use | Is the service over or under used? Do we need more or less of these assets? |

In table 4.5 under each of the service measure types (Condition, Function, Capacity/Use) there is a summary of the performance measure being used, the current performance, and the expected performance based on the current budget allocation.

There are measures of fact related to the service delivery outcome (e.g. number of occasions when service is not available or proportion of replacement value by condition %'s) to provide a balance in comparison to the customer perception that may be more subjective.

| Type of Measure | Level of Service | Performance measure | Current Performance | Expected Trend Based on Planned Target | Target |
|--|---|--|---|---|------------------------------------|
| Condition | Bridges are well maintained | Total value of maintenance undertaken/total maintenance budget | 46% | 50% maintenance completed | 90% of maintenance completed |
| Number of customer requests received concerning condition of bridge network | | 20 as at 30/06/2023 | 20 requests per annum | 20 requests per annum | |
| | Confidence levels | | High | High | Medium |
| Function | Bridge network is of suitable geometric width and load capacity adequate to meet road class | Inspect 87 bridges annually | 87 bridges inspected as at 30/06/2023 | >87 Bridges | >87 Bridges |
| | No bridges with load limits imposed | Number of bridges | 7 | The number of load limited bridges will decrease | 1 |
| | Confidence levels | | High | High | Medium |
| Capacity | Bridges are structurally capable of handling heavy vehicle loads | Number of bridges load limited | 7 | The number of load limited bridges will decrease | 1 |
| | Confidence levels | 5 | High | High | High |

Table 4.5: Customer Level of Service Measures

4.6 Technical Levels of Service

Technical Levels of Service – To deliver the customer values, and impact the achieved Customer Levels of Service, are operational or technical measures of performance. These technical measures relate to the activities and allocation of resources to best achieve the desired customer outcomes and demonstrate effective performance.

Technical service measures are linked to the activities in the annual budgets covering:

- **Acquistion** the activities to provide a higher level of service (e.g. widening a road, sealing an unsealed road, replacing a pipeline with a larger size) or a new service that did not exist previously (e.g. a new library)
- **Operation** the regular activities to provide services (e.g. opening hours, cleansing, mowing grass, energy, inspections, etc.
- Maintenance the activities necessary to retain an asset as near as practicable to an appropriate service condition. Maintenance activities enable an asset to provide service for its planned life (e.g. road patching, unsealed road grading, building and structure repairs),
- **Renewal** the activities that return the service capability of an asset up to that which it had originally provided (e.g. road resurfacing and pavement reconstruction, pipeline replacement and building component replacement),

Asset managers plan, implement and control technical service levels to influence the customer service levels¹

Table 4.6 shows the activities expected to be provided under the current 10 year Planned Budget allocation, and the Forecast activity requirements being recommended in this AM Plan.

| Lifecycle Activity | Purpose of Activity | Activity Measure | Current Performance | Recommended Performance |
|-----------------------|------------------------------------|---|--|--|
| Acquisition | Construct concrete causeways | Value of acquisition works completed / bridge depreciation | 4.14 | >1.10 |
| Operation | Bridge inspections | Timber bridge – annually Concrete bridge – biannually Culverts – biannually | All bridges inspected as per programme | All bridges inspected as per programme |
| Maintenance | Repair damaged bridge | Value of maintenance works completed / value of maintenance works required | 46% | >100% |
| Renewal | | Infrastructure Renewal Ratio (Value of bridge asset renewal | 1218% | >100% |

Table 4.6: Technical Levels of Service

| Bridge replacement | completed / bridge depreciation | | |
|-----------------------|--|------|----|
| | Infrastructure Backlog Ratio (Estimated Cost to bring assets to satisfactory / Closing value of assets | 1.97 | <2 |

It is important to monitor the service levels regularly as circumstances can and do change. Current performance is based on existing resource provision and work efficiencies. It is acknowledged changing circumstances such as technology and customer priorities will change over time.

It must be noted that all these ratios are purely based on financial information not the physical infrastructure that has been renewed. That is to say, that although Council may be financially meeting the benchmark of renewals Council may in fact not be physically, due to the increased cost of renewals. For example due to the Fixing Country Bridges program bridge construction rates increased from approximately \$4,000m² to over \$15,000m² in a twelve month timeframe.

The Infrastructure Renewal Ratio (Renewals/Depreciation) for 2022/23 for Bridge and Culvert assets is 1218%, which is considerably higher than the benchmark of 100%. This is due to the amount of State and Federal Government grant funding received. Renewals planned over the next three years will reach benchmarks if the Planned Budget is maintained.

The Infrastructure Backlog Ratio (Cost to Bring to Satisfactory/Written Down Value) for 2022/23 for Bridge and Culvert assets is 1.97 which is lower than the benchmark of 2. The cost to bring to satisfactory is calculated by using a percentage of the replacement cost for assets in condition three (3.59%) and four (1.94%). An increase in capital expenditure with a clear focus on renewal programs and/or an increase in operational expenditure with a strategic emphasis on efficient and effective planned maintenance regimes should assist in reducing this for the future.

The Asset Maintenance Ratio (Asset Maintenance Expense/Required Maintenance) for 2022/23 for Bridge and Culvert assets is 30% which is lower than the benchmark of 100%. This indicates that an increase in operational expenditure is required to ensure the assets are maintained to an acceptable level of service and that premature renewals are not required. If this is not rectified the assets will have a declining condition and require much higher investments in asset renewals.

The Acquisition Expenditure Ratio (Capital Expenditure/ Depreciation) for 2022/23 for Bridge and Culvert assets is 4.14 and is significantly higher than the benchmark of 1.10. The Infrastructure Renewal Ratio will continue to meet the benchmark over the next four years due to an increase in capital expenditure reliant on State and Federal Government grant funding received.

5 FUTURE DEMAND

5.1 Demand Drivers

Drivers affecting demand include things such as population change, regulations, changes in demographics, seasonal factors, vehicle ownership rates, consumer preferences and expectations, technological changes, economic factors, agricultural practices, environmental awareness, etc.

5.2 Demand Forecasts

The present position and projections for demand drivers that may impact future service delivery and use of assets have been identified and documented.

5.3 Demand Impact and Demand Management Plan

The impact of demand drivers that may affect future service delivery and use of assets are shown in Table 5.3.

Demand for new services will be managed through a combination of managing existing assets, upgrading of existing assets and providing new assets to meet demand and demand management. Demand management practices can include non-asset solutions, insuring against risks and managing failures.

Opportunities identified to date for demand management are shown in Table 5.3. Further opportunities will be developed in future revisions of this AM Plan.

| Demand Driver | Current Position | Projection | Impact on services | Demand Management Plan |
|--|--|--|--|--|
| Increase in community expectations | Moderate expectations with increased road safety awareness and advances in technology | Increased expectations of safe, smooth travel | Increased maintenance, operation, acquisition and renewal costs | Clear, concise communication with residents about affordability of their expectations |
| Changes in Technology | Continual improvements in bridge infrastructure | Changes in construction and maintenance techniques. Introduction of new machinery, plant and equipment Asset data capture by video inspection and the transportation of this information onto Council's GIS | Spatial location and condition of assets able to be verified from GIS reducing the need for reactive inspections | These changes will be assessed on merit and applied where a reduction in construction and maintenance costs, improved efficiency, quality and WH&S can be achieved |

Table 5.3: Demand management Plan

| Climate Change | Extremes increasing | Higher intensity rainfalls in storm events | Increased flooding resulting in road closures and potential property damage | Significant spending required to maintain access and condition (though generally funded) |
|-------------------|---|--|--|--|
| Market Demands | Civil construction market experiencing excessive investment | This will continue for the foreseeable future given State, Federal and private investment and funding | Significant impact in being able to deliver capital works, maintenance and operational programs on a yearly basis | Prioritise internal recruitment and training of existing staff to deliver these programs |

5.4 Asset Programs to meet Demand

The new assets required to meet demand may be acquired, donated or constructed.

The cumulative value of new contributed and constructed asset values have not been considered in any detail in this plan, as the historical and expected growth rates for Council have not been particularly high, and would not be considered to have any significant impact in the 10-year horizon of this plan.

Acquiring new assets will commit Council to ongoing operations, maintenance and renewal costs for the period that the service provided from the assets is required. These future costs are identified and considered in developing forecasts of future operations, maintenance and renewal costs for inclusion in the long-term financial plan (Refer to Section 6).

5.5 Climate Change Adaptation

The impacts of climate change may have a significant impact on the assets we manage and the services they provide. In the context of the Asset Management Planning process climate change can be considered as both a future demand and a risk.

How climate change impacts on assets will vary depending on the location and the type of services provided, as will the way in which we respond and manage those impacts.³

As a minimum we consider how to manage our existing assets given potential climate change impacts for our region.

Risk and opportunities identified to date are shown in Table 5.5.1

Table 5.5.1 Managing the Impact of Climate Change on Assets and Services

| Climate Change | Projected | Potential Impact on Assets | Management |
|----------------|-----------|----------------------------|------------|
| Description | Change | and Services | |

³ IPWEA Practice Note 12.1 Climate Change Impacts on the Useful Life of Infrastructure

| Temperature change | Increase in temperatures | Increasing temperatures affects road maintenance techniques and deterioration rates | Monitor with regular condition assessments |
|---|---|--|---|
| Storm intensity | More extreme weather events | Localised flooding | Ensure maintenance of kerb and gutter and roadside drainage |
| Less frequent rainfall, increased drought longevity, increased evaporation | Reduced secure yield from water sources | Possible reduced level of service | Ensure Drought and Emergency Response Management Plan is up to date. Augmentation of water sources, potential bulk water supply from neighbouring councils |

Additionally, the way in which we construct new assets should recognise that there is opportunity to build in resilience to climate change impacts. Building resilience can have the following benefits:

- Assets will withstand the impacts of climate change
- Services can be sustained
- Assets that can endure may potentially lower the lifecycle cost and reduce their carbon footprint

The impact of climate change on assets is a new and complex discussion and further opportunities will be developed in future revisions of this AM Plan.

6 LIFECYCLE MANAGEMENT PLAN

The lifecycle management plan details how Council plans to manage and operate the bridge infrastructure assets at the agreed levels of service (Refer to section 4) while managing the life cycle costs.

6.1 Background Data

6.1.1 Physical parameters

The assets covered by this AM Plan are shown in Table 6.1.1.

This covers all bridge infrastructure assets under the management of Upper Hunter Shire Council.

| Table 6.1.1: Assets | covered b | y this Plan |
|---------------------|-----------|-------------|
|---------------------|-----------|-------------|

| Asset Category | Replacement Value |
|----------------|-------------------|
| Bridges | \$77,425,000 |
| Major Culverts | \$44,482,000 |
| Total | \$121,907,000 |

Source: Council's Asset Register (as at 30 June 2023)

All figure values are shown in current day dollars.

The age profile of the bridge and culvert assets generally range from the 1930's to present. The oldest still functional bridge was built in 1917 which verifies the adopted useful life of 100 years and may in fact indicate that these structures, maintained correctly could have longer useful lives.

Based on the age profile it could be expected that there will be renewal and maintenance expenditure required over the modelling period.

6.1.2 Asset Capacity and Performance

Assets are generally provided to meet design standards where these are available. However, there is insufficient resources to address all known deficiencies. Locations where deficiencies in service performance are known are detailed in Table 6.1.2.

| Location | Service Deficiency |
|-----------------------------|---|
| Local Rural and Urban Roads | Some bridge widths are below the desirable width for road classification. |
| | Some bridges have load limit restrictions |

Table 6.1.2 – Known Service Performance Deficiencies

| Location | Service Deficiency |
|----------|---|
| | Some bridges and culverts are subject to inundation |

The above service deficiencies were identified from customer requests, condition assessments and technical investigations.

6.1.3 Asset condition

Condition is currently monitored through failure statistics, routine maintenance inspections and customer requests.

The frequency of condition assessments will depend on a number of factors including the age, life, risk and criticality of the asset. In taking these factors into account and the current revaluation cycle for assets Council has determined a condition inspection frequency for each asset class. The following inspection frequency has been adopted for each asset class for future condition surveys:

- Timber Bridge Annually
- Concrete Bridges Biannually
- Culverts Biannually

At present the condition of an asset is gauged by a visual rating system that assigns a condition rating on the asset based on how it appears to be functioning in providing its service to the community.

Condition is measured using a 1-5 grading system⁴ as detailed in Table 6.1.3. It is important that a consistent approach is used in reporting asset performance enabling effective decision support. A finer grading system may be used at a more specific level, however, for reporting in the AM plan results are translated to a 1-5 grading scale for ease of communication.

| Table | 6.1.3: | Condition | Grading | System |
|-------|--------|-----------|---------|--------|
|-------|--------|-----------|---------|--------|

| Condition Grading | Description of Condition |
|----------------------|---|
| 1 | Very Good: free of defects, only planned and/or routine maintenance required |
| 2 | Good: minor defects, increasing maintenance required plus planned maintenance |
| 3 | Fair: defects requiring regular and/or significant maintenance to reinstate service |
| 4 | Poor: significant defects, higher order cost intervention likely |
| 5 | Very Poor: physically unsound and/or beyond rehabilitation, immediate action required |

The condition profile of our assets is shown in 6.1.4. This table shows the condition profile for all Councils bridge infrastructure. Note that the percentages are based on replacement costs.

⁴ IPWEA, 2015, IIMM, Sec 2.5.4, p 2|80.

| Bridge Infrastructure Assets Component | Asset condition grade | | | | |
|--|-----------------------|-------|------|------|------|
| Bhage innastructure Assets Component | 1 | 2 | 3 | 4 | 5 |
| Bridges | 61.2% | 30.3% | 5.2% | 3.3% | 0.0% |
| Culverts | 83.8% | 16.2% | 0.0% | 0.0% | 0.0% |

Table 6.1.4: Asset Condition Profile

6.2 Operations and Maintenance Plan

Operations include regular activities to provide services. Examples of typical operational activities include cleaning, street sweeping, asset inspection, and utility costs.

Maintenance includes all actions necessary for retaining an asset as near as practicable to an appropriate service condition including regular ongoing day-today work necessary to keep assets operating. Examples of typical maintenance activities include pipe repairs, asphalt patching and equipment repairs.

The trend in maintenance budgets are shown in 6.2.1.

Table 6.2.1: Maintenance Budget Trends

| Year | Maintenance Budget |
|---------|--------------------|
| 2022/23 | \$280,250 |
| 2023/24 | \$285,000 |
| 2024/25 | \$296,025 |

Maintenance budget levels are considered to be adequate to meet projected service levels, which may be less than or equal to current service levels. Where maintenance budget allocations are such that they will result in a lesser level of service, the service consequences and service risks have been identified and are highlighted in this AM Plan and service risks considered in the Infrastructure Risk Management Plan.

Assessment and priority of reactive maintenance is undertaken by staff using experience and judgement.

Asset hierarchy

An asset hierarchy provides a framework for structuring data in an information system to assist in collection of data, reporting information and making decisions. The hierarchy includes the asset class and component used for asset planning and financial reporting and service level hierarchy used for service planning and delivery.

Council does not currently have an adopted service hierarchy, this will be developed as part of the next review of this AM Plan.

Summary of forecast operations and maintenance costs

Forecast operations and maintenance costs are expected to vary in relation to the total value of the asset stock. If additional assets are acquired, the future operations and maintenance costs are forecast to increase.

If assets are disposed of, the forecast operation and maintenance costs are expected to decrease. Figure 6.2 shows the forecast operations and maintenance costs relative to the proposed operations and maintenance Planned Budget.



Figure 6.2: Operations and Maintenance Summary



Planned/cyclic maintenance work is approximately 20% of total maintenance expenditure depending on the frequency and intensity of natural disasters which occur during the year. It is Council's goal to increase this amount progressively and reduce the amount of reactive maintenance, which should then provide operational cost savings, and maximised asset performance.

There is currently a backlog of works, which indicates existing maintenance expenditure levels are not adequate to meet required service levels.

6.3 Renewal Plan

Renewal is major capital work which does not significantly alter the original service provided by the asset, but restores, rehabilitates, replaces or renews an existing asset to its original service potential. Work over and above restoring an asset to original service potential is considered to be an acquisition resulting in additional future operations and maintenance costs.

Assets requiring renewal are identified from one of two approaches in the Lifecycle Model.

- The first method uses Asset Register data to project the renewal costs (current replacement cost) and renewal timing (acquisition year plus updated useful life to determine the renewal year), or
- The second method uses an alternative approach to estimate the timing and cost of forecast renewal work (i.e. condition modelling system, staff judgement, average network renewals, or other).
- The typical useful lives of assets used to develop projected asset renewal forecasts are shown in Table 6.3. Asset useful lives were last reviewed on June 2020.

Table 6.3: Useful Lives of Assets

| Asset (Sub)Category | Useful life |
|---------------------|----------------|
| Bridges & Culverts | 80 – 100 years |

The estimates for renewals in this AM Plan were based on the alternate method.

6.3.1 Renewal ranking criteria

Asset renewal is typically undertaken to either:

- Ensure the reliability of the existing infrastructure to deliver the service it was constructed to facilitate (e.g. replacing a bridge that has a 5 t load limit), or
- To ensure the infrastructure is of sufficient quality to meet the service requirements (e.g. condition of a playground).5

It is possible to prioritise renewals by identifying assets or asset groups that:

- Have a high consequence of failure,
- Have high use and subsequent impact on users would be significant,
- Have higher than expected operational or maintenance costs, and
- Have potential to reduce life cycle costs by replacement with a modern equivalent asset that would provide the equivalent service.6

Council currently prioritises renewals on its higher-class assets based on condition assessment that takes into account failures and other defects.

6.4 Summary of future renewal costs

Forecast renewal costs are projected to increase over time if the asset stock increases. The forecast costs associated with renewals are shown relative to the proposed renewal budget in Figure 6.4.1. A detailed summary of the forecast renewal costs is shown in Appendix C.

⁵ IPWEA, 2015, IIMM, Sec 3.4.4, p 3|91.

⁶ Based on IPWEA, 2015, IIMM, Sec 3.4.5, p 3|97.



Figure 6.4.1: Forecast Renewal Costs

All figure values are shown in current day dollars.

In figure 6.4.1 year one is skewed due to the Fixing Country Bridges program, which funded the replacement of 14 timber bridges over 2022-2024. This funding is sent to be expended in the 2023/24 financial year.

Renewal works identified in terms of renewal strategies may be deferred if the cost (or aggregate cost) is beyond the current financial ability to fund it. This can occur when there are short term renewal profile peaks, or higher priority works are required on other infrastructure asset groups.

When renewal works are deferred, the impact of the deferral on the assets ability to still provide the required level of service will be assessed. Although the deferral of some renewal works may not impact significantly on the short-term operation of the assets, repeated deferral will create a liability (backlog) in the longer term.

6.5 Acquisition Plan

Acquisition reflects are new assets that did not previously exist or works which will upgrade or improve an existing asset beyond its existing capacity. They may result from growth, demand, social or environmental needs. Assets may also be donated to the Upper Hunter Shire Council.

6.5.1 Selection criteria

Proposed acquisition of new assets, and upgrade of existing assets, are identified from various sources such as community requests, proposals identified by strategic plans or partnerships with others. Potential upgrade and new works should be reviewed to verify that they are essential to Council's needs. Proposed upgrade and new work analysis should also include the development of a preliminary renewal estimate to ensure that the services are sustainable over the longer term. Verified proposals can then be ranked by priority and available funds and scheduled in future works programmes. Council does not currently have criteria for the ranking of acquisitions.

Summary of future asset acquisition costs

Forecast acquisition asset costs are summarised / summarized in Figure 6.5.1 and shown relative to the proposed acquisition budget. The forecast acquisition capital works program is shown in Appendix A.





All figure values are shown in current day dollars.

When an Entity commits to new assets, they must be prepared to fund future operations, maintenance and renewal costs. They must also account for future depreciation when reviewing long term sustainability. When reviewing the long-term impacts of asset acquisition, it is useful to consider the cumulative value of the acquired assets being taken on by the Entity.

6.6 Disposal Plan

Disposal includes any activity associated with disposal of a decommissioned asset including sale, demolition or relocation. Assets identified for possible decommissioning and disposal are shown in Table 6.6. A summary of the disposal costs and estimated reductions in annual operations and maintenance of disposing of the assets are also outlined in Table 6.6. Any costs or revenue gained from asset disposals is included in the long-term financial plan.

6.7 Summary of asset forecast costs

The financial projections from this asset plan are shown in Figure 6.7.1. These projections include forecast costs for acquisition, operation, maintenance, renewal, and disposal. These forecast costs are shown relative to the proposed budget.

The bars in the graphs represent the forecast costs needed to minimise the life cycle costs associated with the service provision. The proposed budget line indicates the estimate of available funding. The gap between the forecast work and the proposed budget is the basis of the discussion on achieving balance between costs, levels of service and risk to achieve the best value outcome.



Figure 6.7.1: Lifecycle Summary

All figure values are shown in current day dollars.

As this plan is based on the alternate method, the budget levels are very stable. Without accurate condition data, it is likely that some renewals may need to be deferred to manage Council's cashflow. Deferral will be based on condition assessment, with Council prioritising the poorest condition assets for renewal.

7 RISK MANAGEMENT PLANNING

The purpose of infrastructure risk management is to document the findings and recommendations resulting from the periodic identification, assessment and treatment of risks associated with providing services from infrastructure, using the fundamentals of International Standard ISO 31000:2018 Risk management – Principles and guidelines.

Risk Management is defined in ISO 31000:2018 as: 'coordinated activities to direct and control with regard to risk'⁷.

An assessment of risks⁸ associated with service delivery will identify risks that will result in loss or reduction in service, personal injury, environmental impacts, a 'financial shock', reputational impacts, or other consequences. The risk assessment process identifies credible risks, the likelihood of the risk event occurring, and the consequences should the event occur. The risk assessment should also include the development of a risk rating, evaluation of the risks and development of a risk treatment plan for those risks that are deemed to be non-acceptable.

7.1 Critical Assets

Critical assets are defined as those which have a high consequence of failure causing significant loss or reduction of service. Critical assets have been identified and along with their typical failure mode, and the impact on service delivery, are summarised in Table 7.1. Failure modes may include physical failure, collapse or essential service interruption.

| Critical Assets | Failure Mode | Impact |
|------------------------------|--|---|
| Bridges/culverts | Failure of structural component and collapse | Potential road closure |
| Guardrails/safety components | Weather/vehicle impact damages | Restrictions and temporary bridge/footpath closures |

Table 7.1 Critical Assets

By identifying critical assets and failure modes an organisation can ensure that investigative activities, condition inspection programs, maintenance and capital expenditure plans are targeted at critical assets.

7.2 Risk Assessment

The risk management process used is shown in Figure 7.2 below.

It is an analysis and problem-solving technique designed to provide a logical process for the selection of treatment plans and management actions to protect the community against unacceptable risks.

⁷ ISO 31000:2009, p 2

⁸ Appendix E – Bridge Infrastructure Risk Register

The process is based on the fundamentals of International Standard ISO 31000:2018.



Fig 7.2 Risk Management Process – Abridged

Source: ISO 31000:2018, Figure 1, p9

The risk assessment process identifies credible risks, the likelihood of the risk event occurring, the consequences should the event occur, development of a risk rating, evaluation of the risk and development of a risk treatment plan for non-acceptable risks.

An assessment of risks9 associated with service delivery will identify risks that will result in loss or reduction in service, personal injury, environmental impacts, a 'financial shock', reputational impacts, or other consequences.

Critical risks are those assessed with 'Very High' (requiring immediate corrective action) and 'High' (requiring corrective action) risk ratings identified in the Infrastructure Risk Management Plan. The residual risk and treatment costs of implementing the selected treatment plan is shown in Table 7.2. It is essential that these critical risks and costs are reported to management and Council.

| Service or Asset at Risk | What can Happen | Risk Rating (VH, H) | Risk Treatment Plan | Residual Risk * |
|----------------------------------|---------------------------------|---------------------------|--|--------------------|
| Deteriorated timber bridge or | Structure fails without warning | М | Regular inspection and repair as required. | М |

Table 7.2: Risks and Treatment Plans

⁹ Appendix E – Bridge Infrastructure Risk Register

| load limited bridge failure | | | | |
|---------------------------------|--|---|---|---|
| Bridge/large culvert network | Lack of maintenance leading to water ponding, poor delineation/signage, tree/vision obstructions, rough deck surface | Н | Annual inspections identify maintenance and works carried out promptly. | Μ |
| | Increased public liability | Н | Prioritise urgent works identified in 2015-2016 survey and program other repair works, as budget permits from annual inspections. | Μ |
| | Inadequate information to make required financial renewal decisions | Μ | Condition inspections carried out on regular five-year cyclic basis | М |
| Bridge network | Overloading of structures and associated reduced asset life and load capacity | М | Inspections identified bridges that should undergo a Level 2 inspection. Recommendations on load limit to be undertaken. | Μ |

Note * The residual risk is the risk remaining after the selected risk treatment plan is implemented

7.3 Infrastructure Resilience Approach

The resilience of our critical infrastructure is vital to the ongoing provision of services to customers. To adapt to changing conditions we need to understand our capacity to 'withstand a given level of stress or demand', and to respond to possible disruptions to ensure continuity of service.

Resilience recovery planning, financial capacity, climate change risk assessment and crisis leadership.

We do not currently measure our resilience in service delivery. This will be included in future iterations of the AM Plan.

7.4 Service and Risk Trade-Offs

The decisions made in adopting this AM Plan are based on the objective to achieve the optimum benefits from the available resources.

7.4.1 What we cannot do

There are some operations and maintenance activities and capital projects that are unable to be undertaken within the next 10 years. These include:

• Major upgrade works on the local and regional bridge network

7.4.2 Service trade-off

If there is forecast work (operations, maintenance, renewal, acquisition or disposal) that cannot be undertaken due to available resources, then this will result in service consequences for users. These service consequences include:

- Reduction in service level due
- Potential load limiting of bridges
- Restriction of access for Higher Productivity Vehicles

7.4.3 Risk trade-off

The operations and maintenance activities and capital projects that cannot be undertaken may sustain or create risk consequences. These risk consequences include:

- Increasing reactive maintenance costs
- Exposure to claims and litigation against Council for public liability breaches
- Political pressure for improved levels of service
- Lower performance on asset and financial indicators

These actions and expenditures are considered and included in the forecast costs, and where developed, the Risk Management Plan.

8 FINANCIAL SUMMARY

This section contains the financial requirements resulting from all the information presented in the previous sections of this AM Plan. The financial projections will be improved as the discussion on desired levels of service and asset performance matures.

8.1 Financial Sustainability and Projections

8.1.1 Sustainability of service delivery

There are two key indicators of sustainable service delivery that are considered in the AM Plan for this service area. The two indicators are the:

- asset renewal funding ratio (proposed renewal budget for the next 10 years / forecast renewal costs for next 10 years), and
- medium term forecast costs/proposed budget (over 10 years of the planning period).

Asset Renewal Funding Ratio

Asset Renewal Funding Ratio¹⁰ 100%

The Asset Renewal Funding Ratio is an important indicator and illustrates that over the next 10 years we expect to have 75.61% of the funds required for the optimal renewal of assets.

The forecast renewal work along with the proposed renewal budget, and the cumulative shortfall, is illustrated in Appendix C.

Medium term – 10 year financial planning period

This AM Plan identifies the forecast operations, maintenance and renewal costs required to provide an agreed level of service to the community over a 10 year period. This provides input into 10 year financial and funding plans aimed at providing the required services in a sustainable manner.

This forecast work can be compared to the proposed budget over the first 10 years of the planning period to identify any funding shortfall.

The forecast operations, maintenance and renewal costs over the 10 year planning period is \$1,664,511 on average per year.

The proposed (budget) operations, maintenance and renewal funding is \$1,141,052 on average per year. This indicates that 68.55% of the forecast costs needed to provide the services documented in this AM Plan are accommodated in the proposed budget. Note, these calculations exclude acquired assets.

Providing sustainable services from infrastructure requires the management of service levels, risks, forecast outlays and financing to achieve a financial indicator of approximately 1.0 for the first years of the AM Plan and ideally over the 10 year life of the Long-Term Financial Plan.

¹⁰ AIFMM, 2015, Version 1.0, Financial Sustainability Indicator 3, Sec 2.6, p 9.

8.1.2 Forecast Costs (outlays) for the long-term financial plan

Table 8.1.2 shows the forecast costs (outlays) required for consideration in the 10 year long-term financial plan.

Providing services in a financially sustainable manner requires a balance between the forecast outlays required to deliver the agreed service levels with the planned budget allocations in the long-term financial plan.

A gap between the forecast outlays and the amounts allocated in the financial plan indicates further work is required on reviewing service levels in the AM Plan (including possibly revising the long-term financial plan).

Forecast costs are shown in 2023/24 dollar values.

| Year | Acquisition | Operation & Maintenance | Renewal | Disposal |
|---------|-------------|----------------------------|-----------|-----------|
| 2023/24 | 3,401,129 | 695,603 | 6,462,355 | 2,556,019 |
| 2024/25 | 0 | 695,603 | 256,136 | 0 |
| 2025/26 | 150,000 | 680,603 | 406,136 | 650,000 |
| 2026/27 | 245,000 | 650,103 | 561,136 | 653,153 |
| 2027/28 | 100,000 | 610,103 | 656,136 | 1,129,297 |
| 2028/29 | 40,000 | 594,103 | 416,136 | 1,568,427 |
| 2029/30 | 60,000 | 570,103 | 496,136 | 1,969,367 |
| 2030/31 | 40,000 | 554,103 | 416,136 | 1,376,411 |
| 2031/32 | 40,000 | 554,103 | 416,136 | 1,970,046 |
| 2032/33 | 40,000 | 538,103 | 416,136 | 1,750,000 |

Table 8.1.2: Forecast Costs (Outlays) for the Long-Term Financial Plan

8.2 Funding Strategy

The proposed funding for assets is outlined in Council's budget and Long-Term financial plan.

The financial strategy of Council determines how funding will be provided, whereas the AM Plan communicates how and when this will be spent, along with the service and risk consequences of various service alternatives.

8.3 Valuation Forecasts

8.3.1 Asset valuations

The best available estimate of the value of assets included in this AM Plan are shown below. The assets are values at \$121,907,000 as at June 2023.

Current Replacement Cost

Depreciated

Replacement

Cost

End of

reporting

period 1

Useful Life

Accumulated Depreciation

Annual

Depreciation

Expense

End of

reporting

period 2

Depreciable

Amount

Residual

Value

| Current (Gross) Replacement Cost | \$ 121,907,000 |
|--|-------------------|
| Depreciable Amount | \$ 121,907,000 |
| Depreciated Replacement Cost ¹¹ | \$ 93,065,000 |
| Annual Depreciation | \$ 858,302 |

8.3.2 Valuation Forecast

depreciation forecasts.

Asset values are forecast to increase as additional assets are added to service.



8.4 Key Assumptions Made in Financial Forecasts

In compiling this AM Plan, it was necessary to make some assumptions. This section details the key assumptions made in the development of this AM plan and should provide readers with an understanding of the level of confidence in the data behind the financial forecasts.

Key assumptions made in this AM Plan are:

- Council's current asset register is complete
- That Council will be able to undertake the renewals 'in house'
- Current valuation data is accurate

8.5 Forecast Reliability and Confidence

The forecast costs, proposed budgets, and valuation projections in this AM Plan are based on the best available data. For effective asset and financial management, it is critical that the information is current and accurate. Data confidence is classified on a A - E level scale¹² in accordance with Table 8.5.1.

¹¹ Also reported as Written Down Value, Carrying or Net Book Value.

¹² IPWEA, 2015, IIMM, Table 2.4.6, p 2|71.

| Confidence Grade | Description |
|------------------|---|
| A. Very High | Data based on sound records, procedures, investigations and analysis, documented properly and recognised as the best method of assessment. Dataset is complete and estimated to be accurate $\pm~2\%$ |
| B. High | Data based on sound records, procedures, investigations and analysis, documented properly but has minor shortcomings, for example some of the data is old, some documentation is missing and/or reliance is placed on unconfirmed reports or some extrapolation. Dataset is complete and estimated to be accurate \pm 10% |
| C. Medium | Data based on sound records, procedures, investigations and analysis which is incomplete or unsupported, or extrapolated from a limited sample for which grade A or B data are available. Dataset is substantially complete but up to 50% is extrapolated data and accuracy estimated \pm 25% |
| D. Low | Data is based on unconfirmed verbal reports and/or cursory inspections and analysis. Dataset may not be fully complete and most data is estimated or extrapolated. Accuracy \pm 40% |
| E. Very Low | None or very little data held. |

| Table 8.5.1: Data Confidence | Grading | System |
|------------------------------|---------|--------|
|------------------------------|---------|--------|

The estimated confidence level for and reliability of data used in this AM Plan is shown in Table 8.5.2.

| Data | Confidence Assessment | Comment | |
|----------------------|--------------------------|---|--|
| Demand drivers | В | Derived from Census data and looking at historical drivers | |
| Growth projections | В | Multiple scenarios developed and considered during 30 year financial modelling | |
| Acquisition forecast | А | Currently planned acquisitions, minimal gifted assets | |
| Operation forecast | В | Current levels generally known and recorded, scenarios considering additional resourcing need to be developed | |
| Maintenance forecast | В | Based on historic expenditure, however maintenance history not recorded at asset ID level. Need to start recording work history to asset lengths in CONFIRM to improve renewal planning | |
| Renewal forecast | | | |
| - Asset values | В | Asset revaluation completed in June 2020. Major revaluation scheduled for every five years and due 2025 | |

Table 8.5.2: Data Confidence Assessment for Data used in AMP

| - Asset useful lives | В | Useful lives were last reviewed in June 2020 and will be review in 2024/25 prior to the major asset revaluation planned for 20 | |
|-----------------------|---|---|--|
| - Condition modelling | D | There has been limited condition information collected and therefore no modelling undertaken to date | |
| Disposal forecast | А | No disposals expected | |

The estimated confidence level for and reliability of data used in this AM Plan is considered to be high.

9 PLAN IMPROVEMENT AND MONITORING

9.1 Status of Asset Management Practices¹³

9.1.1 Accounting and financial data sources

This AM Plan utilises accounting and financial data. The source of the data is Authority.

9.1.2 Asset management data sources

This AM Plan utilises asset management data. The source of the data is excel database, supplemented by spreadsheets and Content Manager documentation. There is a need to transfer this into Confirm so that all asset classes will be into this asset management system. There is also a need to increase the skills and training of a number of Council officers who either presently, or could in future, use the Confirm system. Currently, there is no link between asset management systems and accounting systems.

9.2 Improvement Plan

It is important that an entity recognise areas of their AM Plan and planning process that require future improvements to ensure effective asset management and informed decision making. The improvement plan generated from this AM Plan is shown in Table 9.2.

| Task | Task | Responsibility | Resources Required | Timeline |
|------|--|--|-----------------------|----------|
| 1 | Undertake ground rothing of asset register to confirm assets owned by Council | Strategic Assets | Internal allocations | 2024/25 |
| 2 | Implement adequate resourcing and capability for updating the bridge infrastructure asset inventory, collection of asset repair data, and updating asset condition assessment records | Strategic Assets | Internal allocations | 2024/25 |
| 3 | Undertake bridge revaluation | Strategic Assets | Internal allocations | 2024/25 |
| 4 | Develop an Emergency Response Plan for the critical bridge assets. | Strategic Assets, Internal Auditor/Risk Co- coordinator | Internal allocations | 2024/25 |

Table 9.2: Improvement Plan

¹³ ISO 55000 Refers to this as the Asset Management System

| 5 | Undertake proactive and regular analysis of the bridge and culvert blockages and overflow history | Strategic Assets, Operations Services | Internal allocations | 2024/25 |
|---|---|---|----------------------|---------|
| 6 | Revise and improve the effectiveness of the current bridge renewal program | Strategic Assets | Internal allocations | 2024/25 |
| 7 | Maintenance Service Agreement – review current levels of service, covering maintenance activities and service standards to reflect the work undertaken with the current budget | Strategic Assets, Information Technology, Operations Services | Internal allocations | 2024/25 |

9.3 Monitoring and Review Procedures

This AM Plan will be reviewed during the annual budget planning process and revised to show any material changes in service levels, risks, forecast costs and proposed budgets as a result of budget decisions.

The AM Plan will be reviewed and updated annually to ensure it represents the current service level, asset values, projected operations, maintenance, renewals, acquisition and asset disposal costs and planned budgets.

These forecast costs and proposed budget are incorporated into the Long-Term Financial Plan or will be incorporated into the Long-Term Financial Plan once completed.

The AM Plan has a maximum life of 4 years and is due for complete revision and updating within 1 year of each Council election.

9.4 Performance Measures

The effectiveness of the asset management plan can be measured in the following ways:

- The degree to which the required projected expenditures identified in this AMP are incorporated into the long-term financial plan,
- The degree to which 1-5 year detailed works programs, budgets, business plans and corporate structures consider the 'global' works program trends provided by the AM Plan,
- The degree to which the existing and projected service levels and service consequences, risks and residual risks are incorporated into the Strategic Planning documents and associated plans,
- The Asset Renewal Funding Ratio achieving the target of 100%.

10 REFERENCES

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- ISO, 2014, ISO 55000:2014, Overview, principles and terminology
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- Strategic Plan 2032
- Delivery Program 2022 2025 Operational Plan 2023 2024



11 APPENDICES

Appendix A – Projected 10 year Capital Renewal, Replacement and New Works Program

| | | Type of Works | 5 | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 | Year 6 | Year 7 | Year 8 | Year 9 | Year 10 | |
|---------------------------------------|------------------------------|---------------|----------|-----------|---------|---------|---------|---------|---------|---------|---------|---------|---------|-------------------|
| PROJECT | Improved Level of Service | Growth | Renewals | 2023/24 | 2024/25 | 2025/26 | 2026/27 | 2027/28 | 2028/29 | 2029/30 | 2030/31 | 2031/32 | 2032/33 | TOTAL 10 YEARS |
| BRIDGES CAPITAL PROJECTS | | | | | | | | | | | | | | |
| 4696. Barton St Causeway | 50% | | 50% | - | - | 300,000 | 250,000 | - | - | - | - | - | - | 550,000 |
| 4870. Dry Creek Road Causeways | 50% | | 50% | - | - | _ | 200,000 | - | - | - | - | - | - | 200,000 |
| 4871. Murulla Street Causeway Upgrade | 100% | | 0% | 1,100,000 | - | _ | - | - | - | - | - | - | - | 1,100,000 |
| 4873. Timor Road Causeway Upgrade | 20% | | 80% | - | - | - | - | 100,000 | - | 100,000 | - | - | - | 200,000 |
| 4877. Stewarts Brook Causeways | 20% | | 80% | - | - | _ | 100,000 | 200,000 | - | - | - | - | - | 300,000 |
| 4880. Warlands Bridge No2 | 20% | | 80% | 455,839 | - | _ | - | - | - | - | - | - | - | 455,839 |
| 4881. Warlands Bridge No3 | 20% | | 80% | 451,374 | - | _ | - | - | - | - | - | - | - | 451,374 |
| 4882. Warlands Bridge No4 | 20% | | 80% | 460,223 | - | - | - | - | - | - | - | - | - | 460,223 |
| 4883. Warlands Bridge No5 | 20% | | 80% | 502,927 | - | _ | - | - | - | - | - | - | - | 502,927 |
| 4884. Scotts Creek Bridge No3 | 20% | | 80% | 50,000 | - | - | - | - | - | - | - | - | - | 50,000 |

| 4885. Scotts Creek Bridge No2 | 20% | 80% | 418,798 | - | - | - | - | - | - | - | - | - | 418,798 |
|---|-----|-----|-----------|---|---------|---------|---------|---------|---------|---------|---------|---------|------------|
| 4886. Blues Bridge | 20% | 80% | 50,000 | - | - | - | - | - | - | - | - | - | 50,000 |
| 5166. Dartbrook Bridge | 50% | 50% | 1,998,866 | - | - | - | - | - | - | - | - | - | 1,998,866 |
| 5234. Lapstone Gully Bridge 2km | 20% | 80% | 1,075,797 | - | - | - | - | - | - | - | - | - | 1,075,797 |
| 5237. Bobialla Creek Bridge | 20% | 80% | 1,263,766 | - | - | - | - | - | - | - | - | - | 1,263,766 |
| 5238. Ashford's Bridge | 20% | 80% | 1,019,407 | - | - | - | - | - | - | - | - | - | 1,019,407 |
| 5239. Albano Bridge | 20% | 80% | 760,351 | - | - | - | - | - | - | - | - | - | 760,351 |
| 5437. Concrete Causeway Upgrades | 20% | 80% | - | - | - | | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 1,200,000 |
| TOTAL CAPITAL WORKS EXPENDITURE PROPOSED FOR TEN YEAR PERIOD | | | 9,607,348 | - | 300,000 | 550,000 | 500,000 | 200,000 | 300,000 | 200,000 | 200,000 | 200,000 | 12,057,348 |

Appendix B – Operational & Maintenance Expenditure

Table B.1: Operational & Maintenance Expenditure Summary

| PRIDCES | YR 1 | YR 2 | YR 3 | YR 4 | YR 5 | YR 6 | YR 7 | YR 8 | YR 9 | YR 10 | 10 YEAR | |
|-----------------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|-----------|--|
| BRIDGES | 2023/24 | 2024/25 | 2025/26 | 2026/27 | 2027/28 | 2028/29 | 2029/30 | 2030/31 | 2031/32 | 2032/33 | IOTAL | |
| Administration | 12,380 | 12,813 | 13,262 | 13,715 | 14,092 | 14,468 | 14,854 | 15,250 | 15,644 | 16,048 | 142,526 | |
| Bridge and Culvert Maintenance | 285,000 | 296,025 | 307,479 | 318,108 | 328,828 | 338,551 | 348,562 | 358,870 | 367,995 | 377,353 | 3,326,771 | |
| Total | 297,380 | 308,838 | 320,741 | 331,823 | 342,920 | 353,019 | 363,416 | 374,120 | 383,639 | 393,401 | 3,469,297 | |
| Indirect Asset Costs | | | | | | | | | | | | |
| Depreciation | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 2,561,360 | |
| Loan Interest – Bridges Loan | 55,538 | 50,030 | 43,900 | 37,286 | 30,365 | 22,358 | 14,073 | 5,145 | - | - | 258,695 | |
| Loan Interest – Bridge Loan 2 | 531 | - | - | - | - | - | - | - | - | - | 531 | |
| Corporate Admin Overheads | 267,197 | 276,549 | 286,228 | 296,246 | 303,652 | 311,244 | 319,025 | 327,000 | 335,175 | 343,555 | 3,065,871 | |
| Total | 876,782 | 891,553 | 907,005 | 921,491 | 933,073 | 942,757 | 952,650 | 962,401 | 974,950 | 993,092 | 9,355,754 | |

Appendix C – Renewal Forecast Summary

C.1 – Renewal Forecast Assumptions and Source

The renewals forecast is based on expected renewal quantities required given the useful lives of the asset components. It is assumed that prioritisation will be undertaken each financial year to ensure the assets with most need are renewed as required.

This is subject to our annual review as new works are identified or as budgets and priority change.

C.2 – Renewal Forecast Summary

| Year | Renewal Forecast | Renewal Budget |
|---------|------------------|----------------|
| 2023/24 | \$6,462,355 | \$6,206,219 |
| 2024/25 | \$256,136 | \$0 |
| 2025/26 | \$406,136 | \$150,000 |
| 2026/27 | \$561,136 | \$305,000 |
| 2027/28 | \$656,136 | \$400,000 |
| 2028/29 | \$416,136 | \$160,000 |
| 2029/30 | \$496,136 | \$240,000 |
| 2030/31 | \$416,136 | \$160,000 |
| 2031/32 | \$416,136 | \$160,000 |
| 2032/33 | \$416,136 | \$160,000 |

C2 – Renewal Forecast Summary

Appendix D – Disposal Summary

D.1 – Disposal Forecast Summary

D1 – Renewal Forecast Summary

| Year | Disposal Forecast | Disposal Budget |
|---------|-------------------|-----------------|
| 2023/24 | \$2,556,019 | \$2,213,772 |
| 2024/25 | \$0 | \$0 |
| 2025/26 | \$650,000 | \$150,000 |
| 2026/27 | \$653,153 | \$150.000 |
| 2027/28 | \$1,129,297 | \$150,000 |
| 2028/29 | \$1,568,427 | \$50,000 |
| 2029/30 | \$1,969,367 | \$100,000 |
| 2030/31 | \$1,376,411 | \$50,000 |
| 2031/32 | \$1,970,046 | \$50,000 |
| 2032/33 | \$1,750,000 | \$50,000 |

Appendix E – Activity Risk Register

| Risk | Consequence | Likelihood | Risk Rating | Proposed Treatment | Responsibility | Completion Date |
|---|-------------|------------|-------------|---|-------------------------------------|--------------------|
| Damage affecting structural performance | Moderate | Likely | High | SEPs are inspected on an annual basis and several proactive litter management programs are in place. A register of known flooding issues also exists in Council's GIS that can be prioritised in terms of importance and remedied. | Operation Services | Ongoing |
| Load Limit signs missing, illegible or damaged making signs substantially ineffective. | Major | Possible | High | Annual Flood Mitigation Program | Engineering, Strategy and Assets | Ongoing |
| Broken timber deck plan | Moderate | Possible | High | Kerb renewal works and flood mitigation Engineering, Strategy and Assets | | Ongoing |

Appendix F – Budget Summary by Lifecycle Activity

The budget is based on known approved grants.

| Year | Acquisition | Operation & Maintenance | Renewal | Disposal | Total |
|---------|-------------|----------------------------|-----------|-----------|------------|
| 2023/24 | 3,401,129 | 297,380 | 6,206,219 | 2,213,772 | 12,118,500 |
| 2024/25 | 0 | 308,838 | 0 | 0 | 308,838 |
| 2025/26 | 150,000 | 320,741 | 150,000 | 150,000 | 770,741 |
| 2026/27 | 245,000 | 331,823 | 305,000 | 150.000 | 881,973 |
| 2027/28 | 100,000 | 342,920 | 400,000 | 150,000 | 992,920 |
| 2028/29 | 40,000 | 353,019 | 160,000 | 50,000 | 603,019 |
| 2029/30 | 60,000 | 363,416 | 240,000 | 100,000 | 763,416 |
| 2030/31 | 40,000 | 374,120 | 160,000 | 50,000 | 624,120 |
| 2031/32 | 40,000 | 383,639 | 160,000 | 50,000 | 633,639 |
| 2032/33 | 40,000 | 393,401 | 160,000 | 50,000 | 643,401 |

Table F1 – Budget Summary by Lifecycle Activity

| | | 2022/23 | 2023/24 | 2024/25 | 2025/26 | 2026/27 | 2027/28 | 2028/29 | 2029/30 | 2030/31 | 2031/32 | 2032/33 |
|--|-----------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|----------------|-------------|-------------|-------------|
| | | Actuals | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 | Year 6 | Year 7 | Year 8 | Year 9 | Year 10 |
| | | | | | | | | | | | | |
| INFRASTRUCTURE RENEWAL | | | | | | | | | | | | |
| Asset Renewals | | 2,981,823 | 6,206,219 | 0 | 150,000 | 305,000 | 400,000 | 160,000 | 240,000 | 160,000 | 160,000 | 160,000 |
| Depreciation Expense | | 401,095 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 |
| INFRASTRUCTURE BACKLOG | | | | | | | | | | | | |
| Estimated Cost to bring back to Satisfactory | | 1,830,000 | 541,242 | 541,242 | 532,242 | 513,942 | 489,942 | 480,342 | 465,942 | 456,342 | 456,342 | 446,742 |
| Closing Value of Assets | | 93,065,000 | 86,858,781 | 86,858,781 | 86,708,781 | 86,403,781 | 86,003,781 | 85,843,781 | 85,603,781 | 85,443,781 | 85,443,781 | 85,283,781 |
| ASSET MAINTENANCE | | | | | | | | | | | | |
| Asset Maintenance Expense | | 232,000 | 285,000 | 296,025 | 307,479 | 318,108 | 328,828 | 338,551 | 348,562 | 358,870 | 358,870 | 367,995 |
| Required Asset Maintenance | | 775,000 | 695,603 | 695603 | 680603 | 650103 | 610103 | 594103 | 570103 | 554103 | 554103 | 538103 |
| ACQUISITION EXPENDITURE | | | | | | | | | | | | |
| Annual Capital Expenditure | | 1,013,905 | 963,023 | 3,401,129 | 0 | 150,000 | 245,000 | 100,000 | 40,000 | 60,000 | 40,000 | 40,000 |
| Annual Depreciation Expense | | 401,095 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 | 256,136 |
| SS7 Data | | | | | | | | | | | | |
| Gross Replacement Cost (GRC) | | 121,907,000 | 118,276,002 | 118,574,022 | 118,499,022 | 118,421,522 | 118,314,022 | 118,134,022 | 117,974,022 | 117,834,022 | 117,814,022 | 117,714,022 |
| % Infrastructure Condition 4 and above | | 2.10% | 1.64% | 1.63% | 1.62% | 1.60% | 1.56% | 1.55% | 1.53% | 1.52% | 1.52% | 1.51% |
| % Infrastructure Condition 3 and above | | 5.40% | 2.94% | 2.93% | 2.87% | 2.74% | 2.58% | 2.51% | 2.42% | 2.35% | 2.35% | 2.29% |
| RATIOS BASED ON 3YR AVERAGE | Benchmark | | | | | | | | | | | |
| Infrastructure Renewal | 100% | 743.42% | 1116.96% | 1005.95% | 827.19% | 59.21% | 111.27% | 112.57% | 104.11% | 72.88% | 70.28% | 70.28% |
| Infrastructure Backlog | 2% | 1.97% | 1.29% | 1.09% | 0.62% | 0.61% | 0.59% | 0.57% | 0.56% | 0.55% | 0.54% | 0.53% |
| Asset Maintenance | 1.00 | 0.30 | 0.38 | 0.38 | 0.43 | 0.45 | 0.49 | 0.53 | 0.57 | 0.61 | 0.62 | 0.65 |
| Acquisition Expenditure | 1.10 | 2.53 | 2.16 | 5.89 | 5.68 | 4.62 | 0.51 | 0.64 | 0.50 | 0.26 | 0.23 | 0.18 |
| ACTUAL RATIO MEETING BENCHMARK | | | | | | | | | | | | |
| Infrastructure Renewal | | ✓ | √ | √ | √ | X | ✓ | √ | - √ | X | X | X |
| Infrastructure Backlog | | ✓ | √ | √ | √ | √ | √ ′ | ✓ ″ | ✓ [*] | √ ″ | √ ′ | ✓ |
| Asset Maintenance | | X | X | X | X | X | X | X | X | X | X | X |
| Acquisition Expenditure | | 1 | √ | √ | √ | √ | X | X | X | X | X | X |

Appendix G – Forecast of Asset Ratios to Local Government Benchmarks

Version History

| Rev No | Date | Revision Details | Author | Reviewer | Approver |
|--------|---------------|---|-------------|----------|----------|
| 1 | May 2011 | Initial draft | JB/GD | JB | JB |
| 2 | February 2013 | Update asset inventory and financial data | JB/GD | JB | JB |
| 3 | March 2017 | Update asset inventory and financial data | JB – GNS | JB WP ST | |
| 4 | April 2019 | Update asset inventory and financial data | GNS/AG | JB WP | |
| 5 | June 2020 | Update asset inventory and financial data | GNS/KW | JB WP | |
| 6 | June 2021 | Update asset inventory and financial data | KW | JB | |
| 7 | April 2022 | Update asset inventory and financial data | KW | JB | |
| 8 | May 2023 | Update asset inventory and financial data | KW | JB | |
| 9 | June 2025 | Update asset inventory and financial data | KW | JB | RVU |